

## Message Text

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ORIGIN EB-06

INFO OCT-01 EA-06 ISO-00 /013 R

66611

DRAFTED BY: EB/AN:MHSTYLES:DI

APPROVED BY: EB/AN:MHSTYLES

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R 261808Z OCT 74

FM SECSTATE WASHDC

TO AMEMBASSY BANGKOK

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FOLLOWING REPEAT JAKARTA 12923 ACTION SECSTATE 22 OCTOBER.  
QUOTE

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E.O. 11652: N/A

TAGS: EAIR ID

SUBJECT: CIVAIR - AVIATION BILATERAL

REF: A. STATE 227300

B. JAKARTA 11802

C. JAKARTA 10206

1. APPRECIATE DEPARTMENTS READINESS SEND US TEAM

HERE FOR INFORARMAL TALKS ON BILATERAL. ON CAREFUL  
REFLECTION, HOWEVER, BELIEVE THAT UNDER PREENT CONDITIONS  
PROPOSED VISIT COULD INVITE PROBLEMS WITH BILATERAL  
RATHER THAN RESOLVE THEM. OUR REASONS AS FOLLOWS:

A. SALIH AND COMMUNICATIONS DEPARTMENT HAVE NOT

REACTED TO AMBASSADOR'S REPLY OF SEPT 24 TO SALIM  
LETTER (PARA 4 REF B). PANMA LOCAL REP HAS TOLD US  
HE DOES NOT

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INTEND TO PRESS APPLICATION FOR NEW

FREIGHT SERVICE. PROBLEMS CURRENTLY APPEAR BURIED  
IN THIS HEAVILY OVERBURDENED GOI DEPARTMENT.

B. GARUDA, WHICH INSTILLATED SALIM'S LETTER AND IS  
BEHIND PUSH TO CURTAIL PANAM RIGHTS, LOST POLITICAL  
GROUND LATELY, AS EVIDENCED BY AWARD OF BALI  
CHARTERS TO MANDALA AND MELIATI (SEPTIL).

C. ANY DISCUSSIONS ON BILATERAL ARE LIKELY TO  
PRODUCE EITHER NO RESULT OR ONE ADVERSE TO U.S.  
INTERESTS. GOI MOTIVES IN WISHING TO RESTRICT  
PANAM ARE EMOTIONAL AND POLITICAL; THEY ARE UNLIKELY  
TO BE AFFECTED BY RATIONAL, LEGAL ARGUMENTS BASED ON  
BILATERAL. WITH POSSIBLE (AND DUBIOUS) EXCEPTION OF  
GARUDA'S CURRENT GUAM CHARTER APPLICATION, U.S. HAS  
VIRTUALLY NO LEVERAGE. OUR INITIATING TALKS, EVEN  
INFORMAL AND EXPLORATORY ONES, WOULD REFOCUS GOI  
ATTENTION ON ISSUES, DIGNIFY AND RESTORE THEM TO  
LIFE. UNLESS PANAM DECIDE TO PRESS FOR FREIGHT  
SERVICE, BELIEVE U.S. INTERESTS BEST SERVED BY TAKING  
NO INITIATIVES AT THIS STAGE.

2. OTHER THAN PANAM PRESSURE FOR FREIGHT SERVICE, ONLY  
OTHER CURRENT QUESTION LIKELY TO TRIGGER ISSUE OF  
BILATERAL WITHIN GOI IS GARUDA APPLICATION FOR GUAM  
CHARTER (REF C). RECENT TELEPHONE INQUIRY FROM A  
SALIM ASSISTANT INTO STATUS OF CHARTER APPLICATION  
POINTEDLY LINKED IT TO PANAM SERVICES. WHILE  
STRESSING THE TWO QUESTIONS UNRELATED, EMBASSY DOING  
ITS BEST TO BE COOPERATIVE AND HELPFUL ON  
CHARTER OS AS TO MINIMIZE FRUSTRATIONS WHICH MIGHT

PROVOKE GOI INTO RAISING BILATERAL. SALIM'S OFFICE  
APPEARS MOLLIFIED FOR PRESENT BY OUR EXPLANATION OF  
HOLD UP IN FACILITIES LICENSE AND OUR OFFER TO  
HELP GARUDA REVISE ITS  
APPLICATION (FIRST FORM  
INCORRECTLY FILLED OUT; REVISED ONE APPARENTLY NOT  
YET SUBMITTED). WE ARE HOPEFUL GUAM CHARTER QUESTION  
CAN BE SETTLED QUIETLY WITHOUT RUFFLING GOI FEATHERS,  
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BACKFIRING ON PANAM AND OPENING UP ISSUE OF BILATERAL.

3. IN SHORT, WE BELIEVE THERE IS GOOD CHANCE DOG WILL  
SLEEP IF WE LET IT LIE, AND OUR BEST COURSE IS TO DO SO.  
WE WOULD THEREFORE RECOMMEND AGAINST PROPOSED VISIT  
AT THIS QUIESCENT TIME.  
NEWSOM UNQUOTE INGERSOLL

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NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** CIVIL AVIATION, VISITS, NEGOTIATIONS, INTERGOVERNMENTAL COOPERATION  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 26 OCT 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** shawdg  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974STATE236910  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** EB/AN:MHSTYLES:DI  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D740307-0344  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19741012/aaaaakbz.tel  
**Line Count:** 114  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ORIGIN EB  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
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**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** A. STATE 227300  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** shawdg  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 31 JUL 2002  
**Review Event:**  
**Review Exemptions:** n/a  
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**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CIVAIR - AVIATION BILATERAL  
**TAGS:** EAIR, ID  
**To:** BANGKOK  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005